

CHAPTER V

THE BENEFIT RATIO ON ACCOUNT OF INVESTMENT

Method 1

This is one method by which the benefit ratio or return on investment can be determined and it will be employed in the calculation of the return on investment for the Tunnel Road as well as for Klang Gates road.

In this method, the initial investment is assumed to take the form of a grant given by the Central Government to the local authorities and is therefore interest-free and not repayable. However, there is an implicit cost to this - opportunity cost. If the government were to lend to the local authorities, it would charge a rate of interest varying from 2% to 4%, depending on whether the loan is short-term or long-term. Highway projects are usually of a long-term nature and although in this case, investment is free, annual costs have to be incurred in maintaining and resurfacing the road. These continuing costs will be the same every year. Hence, they have to be reduced to present value and the appropriate rate to use is 4%, the long-term lending rate of the government.¹

Benefits, however, will be discounted at the borrowing rate of the Government Bank, i.e. at 5%, to bring them to present value.

Calculations are made from 1966 onwards and not from 1964 because it is assumed that the new road, if accepted, will only be completed and opened to traffic in 1966. This means that benefits will begin to accrue from this year onwards. To simplify calculations, benefits are assumed to accrue only at the end of each

¹Discounting is necessary because people value the present more than the future: a dollar today will be worth less tomorrow.

year, for example, benefits in 1956 will be one year old (although in actual fact they accrue daily to road users), maintenance and resurfacing costs are also calculated from this year onwards.

It is important to note that maintenance and resurfacing costs here refer to the additional costs incurred as a result of the new improvement. In other words, they are the differences in highway costs between existing highways and the improved road in the case of project 1 and between existing highway in the existing Gates road in the case of project 2. This is because a comparison has to be made between these costs and the gross savings (which are the differences in road user cost when vehicles operate on the existing highway in one case and on an improved road on the other) for each of the two projects.

Total gross savings over 10 years less maintenance and resurfacing costs (also over 10 years) give the total net benefits which are then compared with the initial investment or construction costs to arrive at the total return on investment over 10 years, expressed in terms of percentage. From this, the average annual return on investment or the benefit ratio is obtained.

In comparing project 1 (Lanier road) with project 2 (Liang, Gates road) using this method of calculation, it is found that Liang, Gates road has a higher benefit ratio. It exceeds the benefit ratio of the Lanier road by about 7% (refer scores 17 and 19).

Method II

This is another method used in the determination of the benefit ratio. Here, the initial investment does not take the form of a grant but instead, it takes the form of borrowed capital and is therefore repayable. Since the analysis extends over a period of 10 years, the initial cost will have to be repaid by the end of the tenth year, i.e. one-tenth of the cost is repayable annually. This provides for the amortization of the initial investment.

Since capital is borrowed, interest has to be paid and the rate charged is 4% per annum, which is the borrowing rate of the Government Loan Fund. This interest has to be included in the annual highway costs on a declining balance, i.e. in the first year, 1956, interest will have to be paid at the full amount of the initial investment. In the second year, 1957, however, since one-tenth of the initial cost has already been

Initial Investment in Construction
Cost = \$3,000,000

Annual savings, discounted at 5% to
present value, of operating costs of

Year	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15
5-ton trucks	1,000,000	2,000,000	1,000,000	2,000,000	1,000,000	2,000,000	1,000,000	2,000,000	1,000,000	2,000,000	1,000,000	2,000,000	1,000,000	2,000,000	1,000,000
6-ton trucks	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000
Vans	200,000	400,000	200,000	400,000	200,000	400,000	200,000	400,000	200,000	400,000	200,000	400,000	200,000	400,000	200,000
Buses	300,000	600,000	300,000	600,000	300,000	600,000	300,000	600,000	300,000	600,000	300,000	600,000	300,000	600,000	300,000
Cars	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000
Taxis	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000	1,000,000	500,000
Annual Gross Benefits	2,700,000	3,100,000	4,000,000	4,200,000	4,100,000	4,500,000	4,800,000	4,700,000	5,000,000	5,300,000	5,200,000	5,500,000	5,800,000	5,700,000	6,000,000
Less: Maintenance and replacement costs discounted at 4% to present value	700,000	710,000	720,000	730,000	740,000	750,000	760,000	770,000	780,000	790,000	800,000	810,000	820,000	830,000	840,000
Annual net benefits	2,000,000	2,390,000	3,280,000	3,470,000	3,360,000	3,750,000	4,040,000	3,930,000	4,520,000	4,810,000	4,700,000	5,090,000	5,380,000	5,270,000	5,660,000

Total net benefits over 10 years = \$90,000,000

Return on Investment = $\frac{90,000,000}{3,975,000} \times 100 = 2,277\%$ over 10 years

Average Return on Investment per year = 227.7%

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paid in the process of amortization in the previous year (1966), interest need be paid on the outstanding balance only.

The annual highway costs will therefore, not only include maintenance and rebuilding but also provide for amortization and interest payments on the borrowed capital.

In discounting maintenance and rebuilding costs, a rate of 4% per annum will be used as indicated while benefits will be discounted at the rate of 5% per annum.

The benefit ratio of return on investment over the period of 10 years is calculated by the formula:

$$\text{Return on Investment} = \frac{\text{Total Net Benefits}}{\text{Initial Investment}} \times 100$$

From this, the average annual return on investment can be obtained by dividing the result by 10.

In Method II, results indicate that there is a preference for Project II (King Valley Road) because the benefit ratio for this project is 214.5% as compared to 214.7% in the case of the tunnel road project, the former exceeding the latter by 0.2% and the same percentage is the same as in Method I. Tables 20 and 21 show the average annual return on investment using Method II.

Comparison Results of the Two Methods

When Methods I and II are compared, it is found that in the tunnel road project, the ratio calculated by Method I exceeds the ratio of Method II by about 13%. Similarly, in the King Valley Road project, the results of Method I also exceeds that of Method II by 13%. This difference is due to the fact that in Method II allowance is made for the amortization of the initial investment and for the payment of interest and hence it can be expected that the average annual return on investment will be lower.

Whether Method I or Method II is employed in calculating the benefit ratio, results show that the King Valley Road is to be preferred since its benefit ratio exceeds that of the tunnel road by about 7%. This means that in the competition for limited resources, Project II should be given priority.

TABLE II: INVESTMENT - TRUCKS

	1957	1958	1959	1960	1961	1962	1963	1964	1965	1966	1967	1968	1969	1970	1971	1972	1973	1974	1975
Initial investment in construction (Cost = 23,37,000)	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000
Annual savings, discounted at 5% to present value, of operating costs of 5-ton trucks	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000
8-ton trucks	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000
Trucks	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000
Buses	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000
Trams	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000
Taxis	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000	1,14,000
Annual gross benefits	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000	2,70,000
Loss maintenance and replacement costs discounted at 5% to present value	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000	70,000
One-fourth of construction cost	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250	5,84,250
5% interest on declining balance	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000	11,000
Total annual net benefit	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750	1,75,750
Annual net benefits	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000	2,01,000

Total net benefits over 10 years = 38,55,000.

Return on investment = $\frac{38,55,000}{23,37,000} \times 100 = 165\%$ over 10 years.

Average return on investment per year = 21.7%



Table 14: Benefit of Road and - Kuala Lumpur

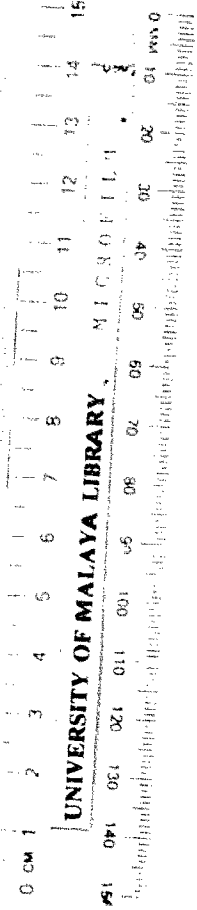
	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	
Initial investment on construction cost = 7,750,000	13.6															
Annual savings, discounted at 5% to present value, of operating costs of		1.7	1.7	1.7	1.7	1.7	1.7	1.7	1.7	1.7	1.7	1.7	1.7	1.7	1.7	1.7
5-ten trucks	3,102,360	4,789,379	4,194,399	3,770,555	3,424,605	3,149,605	2,939,605	2,780,605	2,670,605	2,600,605	2,560,605	2,530,605	2,510,605	2,490,605	2,480,605	2,470,605
5-ten trucks	1,231,237	1,921,022	2,411,193	3,000,813	3,600,813	4,200,813	4,800,813	5,400,813	6,000,813	6,600,813	7,200,813	7,800,813	8,400,813	9,000,813	9,600,813	10,200,813
Vans	49,773	7,493	92,267	11,731	15,616	20,166	25,516	31,716	38,816	46,866	55,916	66,016	77,216	89,566	103,116	117,916
Buses	1,000,000	1,324,337	2,045,193	2,770,523	3,500,523	4,230,523	5,000,523	5,820,523	6,690,523	7,610,523	8,580,523	9,610,523	10,700,523	11,850,523	13,060,523	14,330,523
Cars	1,227,000	1,524,222	2,185,067	3,000,000	3,870,000	4,800,000	5,800,000	6,870,000	8,000,000	9,200,000	10,470,000	11,800,000	13,200,000	14,670,000	16,200,000	17,790,000
Taxis	159,324	24,519	28,765	32,831	36,765	40,519	44,119	47,519	50,765	53,819	56,719	59,419	61,865	64,119	66,165	68,019
Grand gross benefits	5,624,757	1,765,097	16,454,125	1,587,955	21,211,515	21,211,515	21,211,515	21,211,515	21,211,515	21,211,515	21,211,515	21,211,515	21,211,515	21,211,515	21,211,515	21,211,515
Less: maintenance and renewing costs																
discounted at 5% to present value	319,367	202,037	279,591	373,137	494,334	644,334	834,334	1,074,334	1,374,334	1,744,334	2,194,334	2,824,334	3,644,334	4,764,334	6,204,334	8,004,334
Sum-total of circulation cost	775,933	775,933	775,933	775,933	775,933	775,933	775,933	775,933	775,933	775,933	775,933	775,933	775,933	775,933	775,933	775,933
5% on declining interest	337,123	337,123	337,123	337,123	337,123	337,123	337,123	337,123	337,123	337,123	337,123	337,123	337,123	337,123	337,123	337,123
Total annual highway cost	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056	1,112,056
Annual net benefits	5,305,701	7,353,041	15,342,069	15,105,900	20,099,479	20,099,479	20,099,479	20,099,479	20,099,479	20,099,479	20,099,479	20,099,479	20,099,479	20,099,479	20,099,479	20,099,479

Total net benefits over 10 years = 425,352,467.

Return on investment = $\frac{425,352,467}{7,750,000} \times 100 = 5,489.71\%$ over 10 years.

Yearly return on investment per year = 294.3%

Average return on investment per year if existing highway is retained = 277.5%



So far, it has been assumed that once a new proposal has been accepted and implemented, the existing highway (with which the new road is comparable) would continue to be retained, i.e., its cost would be included to maintain it. This assumption is implicit in the calculation of the return on investment in both methods I and II.

However, it is far more likely that if Gates Road were to be built, existing highway II would have to be retained for the use of those vehicle operators who find it convenient or necessary to operate on this road. For example, traffic bound for Sentong from Temarloh and vice versa will have no choice but to use existing highway II since along Gates Road does not enable traffic to reach Sentong, and Sentong traffic cannot be ignored. Moreover, traffic from the west bound for Sentong and vice versa must require the use of existing highway II, especially when vehicles operate between Sentong and those areas not accessible by Gates Road. In this case, when the government decides to continue maintaining existing highway II, the return on investment in the Gates Road project will have to be altered. Present value of the maintenance and resurfacing costs of the basic highway will have to be subtracted from the total net benefits and a new return on investment calculated.

As can be expected, the return on investment after providing for the maintenance of the existing highway, will be lower. Tables 19 and 21 show that the new return on investment is smaller by about 1%.

However, if the tunnel road were to be accepted and made ready for use, existing highway I will not be retained, since traffic to and from Sentong can operate on the new road at no extra cost (in fact at less cost). Hence, no new return on investment providing for the maintenance of existing highway I is required in the case of the tunnel road.

Even after consideration has been given to the government's desire to retain existing highway II, the new return on investment for Gates Road still indicates that it should be given priority as compared to the return on investment for the tunnel road which does not provide for the maintenance of the existing highway.

Conclusion

Although the project for Gates Road involves a greater outlay than the project for the

Annual plan, it is a more worthwhile alternative in far as results of the analysis indicate. This goes to prove that the cheapest project is not necessarily the one which has cost the least money for least money in this case, but the one which provides the greatest (or greater) returns in proportion to the amount expended on it. This is an important point to note in the planning and design of highway facilities.

Interrelated projects such as the two under analysis, mean that if one is carried out, the other will not, unless in future years when demand dictates the realization of the latter project too. However, once one project is accepted and implemented, the other project cannot be considered a second cost unless another cost and gain assessment is made to compare it with other alternative projects and that results indicate it as a more worthwhile project among the group of alternatives.

Transportation policy should not only ensure adequate growth of facilities to accommodate economic development but should also ensure that investment is made in each form of transportation in accordance with its potential contribution to an efficient overall transportation system. Government should evaluate and keep current and comprehensive plans for its investments in all types of transportation facilities. With each type of facility, it should continue to develop adequate standards of analysis to compare costs with benefits for each project and a benefit-cost analysis provides a rather comprehensive method of comparison and evaluation.